114th CONGRESS 1st Session

To amend the Patient Protection and Affordable Care Act to protect rights of conscience with regard to requirements for coverage of specific items and services, to amend the Public Health Service Act to prohibit certain abortion-related discrimination in governmental activities, and for other purposes.

IN THE SENATE OF THE UNITED STATES

Mr. LANKFORD introduced the following bill; which was read twice and referred to the Committee on

A BILL

- To amend the Patient Protection and Affordable Care Act to protect rights of conscience with regard to requirements for coverage of specific items and services, to amend the Public Health Service Act to prohibit certain abortion-related discrimination in governmental activities, and for other purposes.
 - 1 Be it enacted by the Senate and House of Representa-
 - 2 tives of the United States of America in Congress assembled,

3 SECTION 1. SHORT TITLE.

4 This Act may be cited as the "Health Care Con-5 science Rights Act".

1 SEC. 2. FINDINGS.

2 Congress finds the following:

3 (1) As Thomas Jefferson declared to New London Methodists in 1809, "[n]o provision in our Constitution ought to be dearer to man than that which
protects the rights of conscience against the enterprises of the civil authority".

8 (2) Jefferson's conviction on respect for con-9 science is deeply embedded in the history and tradi-10 tions of our Nation, and codified in numerous Fed-11 eral laws approved by congressional majorities and 12 Presidents of both parties, including in the Public 13 Health Service Act; the United States Leadership 14 Against HIV/AIDS, Tuberculosis, and Malaria Act; 15 Religious Freedom Restoration Act; longthe 16 standing provisions on respect for conscience rights 17 in the Federal Employees Health Benefits Program 18 and District of Columbia appropriations; and laws to 19 protect individuals from being forced to participate 20 in Federal executions or prosecutions.

(3) Following enactment of the Patient Protection and Affordable Care Act (Public Law 111–148,
in this section referred to as "PPACA"), the Federal Government has sought to impose specific requirements that infringe on the rights of conscience
of those who offer or purchase health coverage.

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1 (4) While PPACA provides an exemption for 2 some religious groups that object to participation in 3 health insurance generally, and exempts millions of 4 Americans from most of the Act's provisions, includ-5 ing the preventive services mandate, it fails to pro-6 vide statutory protection for those seeking to offer 7 and purchase health coverage who have a religious 8 or moral objection only to specific items or services. 9 (5) Nurses and other health care providers have 10 increasingly been subjected to discrimination for 11 abiding by their conscience rather than providing, 12 paying for, or referring for abortion. 13 (6) Conscience rights protections for health care 14 providers are an important part of civil rights pro-15 tections in Federal law and are indispensable to the 16 continued viability of the health care system in the

United States. The increasingly significant discrimi-

nation suffered by faith-based nonprofit health care

providers risks undermining access to high-quality

compassionate care for some of the most vulnerable

populations in our country.

1	SEC. 3. APPLYING LONGSTANDING POLICY ON CON-
2	SCIENCE RIGHTS TO THE AFFORDABLE CARE
3	ACT.
4	(a) IN GENERAL.—Title I of the Patient Protection
5	and Affordable Care Act (Public Law 111–148) is amend-
6	ed—
7	(1) by redesignating the second section 1563
8	(relating to conforming amendments and as redesig-
9	nated by section $10107(b)(1)$ of the Patient Protec-
10	tion and Affordable Care Act) as section 1564;
11	(2) by redesignating the third section 1563 (re-
12	lating to the Sense of the Senate promoting fiscal
13	responsibility) as section 1565; and
14	(3) by adding at the end the following new sec-
15	tion:
16	"SEC. 1566. RESPECTING CONSCIENCE RIGHTS IN HEALTH
17	COVERAGE.
18	"(a) IN GENERAL.—Notwithstanding any other pro-
19	vision of this title, no provision of this title (and no amend-
20	ment made by any such provision) shall—
21	"(1) require an individual to purchase indi-
22	vidual health insurance coverage that includes cov-
23	erage of an abortion or other item or service to
24	which such individual has a moral or religious objec-
25	tion, or prevent an issuer from offering or issuing,

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to such individual, individual health insurance coverage that excludes such item or service;

3 "(2) require a sponsor (or, in the case of health 4 insurance coverage offered to students through an 5 institution of higher education, the institution of 6 higher education offering such coverage) to sponsor, 7 purchase, or provide any health benefits coverage or 8 group health plan that includes coverage of an abor-9 tion or other item or service to which such sponsor 10 or institution, respectively, has a moral or religious 11 objection, or prevent an issuer from offering or 12 issuing to such sponsor or institution, respectively, 13 health insurance coverage that excludes such item or 14 service;

"(3) require an issuer of health insurance coverage or the sponsor of a group health plan to include, in any such coverage or plan, coverage of an
abortion or other item or service to which such
issuer or sponsor has a moral or religious objection;
or

"(4) authorize the imposition of a tax, penalty,
fee, fine, or other sanction, or the imposition of coverage of the item or service to which there is a moral
or religious objection, in relation to health insurance

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coverage or a group health plan that excludes an 2 item or service pursuant to this section. 3 "(b) RESTRICTION ON CONTRARY GOVERNMENTAL 4 ACTION.—No provision in this title (or amendment made 5 by such provision) or law, regulation, guideline or other governmental action that implements such provision or 6 7 amendment, or derives its authority therefrom, shall be 8 given legal effect to the extent that it violates this section. 9 "(c) NO EFFECT ON OTHER LAWS.—Nothing in this 10 section shall be construed to preempt, modify, or otherwise 11 have any effect on— 12 "(1) the Civil Rights Act of 1964; 13 "(2) the Americans with Disabilities Act of 14 1990; 15 "(3) the Pregnancy Discrimination Act; "(4) the Mental Health Parity Act of 1996; or 16 17 "(5) any other State or Federal law, other than 18 a provision in this title (or an amendment made by 19 such provision) or a law, regulation, guideline, or 20 other governmental action that implements such pro-21 vision or amendment or derives its authority there-22 from. 23 "(d) AGGREGATE ACTUARIAL VALUE.—Nothing in 24 this section shall be construed to prohibit the Secretary 25 from issuing regulations or other guidance to ensure that

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health insurance coverage or group health plans excluding
 abortion or other items or services under this section shall
 have an aggregate actuarial value at least equivalent to
 that of health insurance coverage or group health plans
 at the same level of coverage that do not exclude such
 items or services.

7 "(e) CONTINUED APPLICATION OF NONDISCRIMINA8 TION RULES.—Nothing in this section shall be construed
9 to permit a health insurance issuer, group health plan, or
10 other health care provider to act in a manner inconsistent
11 with subparagraph (B) or (D) of section 1302(b)(4).".

(b) CLERICAL AMENDMENT.—The table of contents
of the Patient Protection and Affordable Care Act (Public
Law 111–148) is amended—

(1) by striking the following items:

"1562. Conforming amendments.

"1563. Sense of the Senate promoting fiscal responsibility.";

16 and

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17 (2) by inserting after the item relating to the
18 section 1561 relating to health information tech19 nology enrollment standards and protocols the fol20 lowing items:
"1562. GAO study regarding the rate of denial of coverage and enrollment by health insurance issuers and group health plans.
"1563. Small business procurement.
"1564. Conforming amendments.

"1565. Sense of the Senate promoting fiscal responsibility.

"1566. Respecting conscience rights in health coverage.".

1	SEC. 4. ABORTION NONDISCRIMINATION FOR HEALTH
2	CARE PROVIDERS.
3	Section 245 of the Public Health Service Act (42)
4	U.S.C. 238n) is amended—
5	(1) in the section heading, by striking "AND
6	LICENSING OF PHYSICIANS" and inserting ", LI-
7	CENSING, AND PRACTICE OF PHYSICIANS AND
8	OTHER HEALTH CARE ENTITIES'' ;
9	(2) in subsection (a), by amending paragraph
10	(1) to read as follows:
11	"(1) the entity refuses—
12	"(A) to undergo training in the perform-
13	ance of induced abortions;
14	"(B) to require or provide such training;
15	"(C) to perform, participate in, provide
16	coverage of, or pay for induced abortions; or
17	"(D) to provide referrals for such training
18	or such abortions;";
19	(3) in subsection $(b)(1)$, by striking "stand-
20	ards" and inserting "standard";
21	(4) in subsection (c), by amending paragraphs
22	(1) and (2) to read as follows:
23	((1) The term 'financial assistance', with re-
24	spect to a government program, means governmental
25	payments to cover the cost of health care services or
26	benefits, or other Federal payments, grants, or loans

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to promote or otherwise facilitate health-related ac tivities.

3 "(2) The term 'health care entity' includes an 4 individual physician or other health professional, a 5 postgraduate physician training program, a partici-6 pant in a program of training in the health profes-7 sions, a hospital, a provider-sponsored organization 8 as defined in section 1855(d) of the Social Security 9 Act, a health maintenance organization, an account-10 able care organization, an issuer of health insurance 11 coverage, any other kind of health care facility, orga-12 nization, or plan, and an entity that provides or au-13 thorizes referrals for health care services.";

14 (5) by adding at the end of subsection (c) the15 following new paragraph:

"(4) The term 'State or local government that
receives Federal financial assistance' includes any
agency or other governmental unit of a State or
local government if such government receives Federal financial assistance.";

21 (6) by redesignating subsection (c) as sub-22 section (d); and

23 (7) by inserting after subsection (b) the fol-24 lowing new subsection:

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1	"(c) Administration.—The Secretary shall des-
2	ignate the Director of the Office for Civil Rights of the
3	Department of Health and Human Services—
4	((1) to receive complaints alleging a violation of
5	this section, section 1566 of the Patient Protection
6	and Affordable Care Act, or any of subsections (b)
7	through (e) of section 401 of the Health Programs
8	Extension Act of 1973; and
9	((2) to pursue the investigation of such com-
10	plaints, in coordination with the Attorney General.".
11	SEC. 5. REMEDIES FOR VIOLATIONS OF FEDERAL CON-
12	SCIENCE LAWS.
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13	Title II of the Public Health Service Act (42 U.S.C.
	Title II of the Public Health Service Act (42 U.S.C. 202 et seq.) is amended by inserting after section 245 the
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13 14	202 et seq.) is amended by inserting after section 245 the
13 14 15	202 et seq.) is amended by inserting after section 245 the following:
13 14 15 16	202 et seq.) is amended by inserting after section 245 the following: "SEC. 245A. CIVIL ACTION FOR CERTAIN VIOLATIONS.
13 14 15 16 17	 202 et seq.) is amended by inserting after section 245 the following: "SEC. 245A. CIVIL ACTION FOR CERTAIN VIOLATIONS. "(a) IN GENERAL.—A qualified party may, in a civil
 13 14 15 16 17 18 	 202 et seq.) is amended by inserting after section 245 the following: "SEC. 245A. CIVIL ACTION FOR CERTAIN VIOLATIONS. "(a) IN GENERAL.—A qualified party may, in a civil action, obtain appropriate relief with regard to a des-
 13 14 15 16 17 18 19 	202 et seq.) is amended by inserting after section 245 the following: "SEC. 245A. CIVIL ACTION FOR CERTAIN VIOLATIONS. (a) IN GENERAL.—A qualified party may, in a civil action, obtain appropriate relief with regard to a des- ignated violation.
 13 14 15 16 17 18 19 20 	202 et seq.) is amended by inserting after section 245 the following: "SEC. 245A. CIVIL ACTION FOR CERTAIN VIOLATIONS. (a) IN GENERAL.—A qualified party may, in a civil action, obtain appropriate relief with regard to a des- ignated violation. (b) DEFINITIONS.—In this section—
 13 14 15 16 17 18 19 20 21 	202 et seq.) is amended by inserting after section 245 the following: "SEC. 245A. CIVIL ACTION FOR CERTAIN VIOLATIONS. (a) IN GENERAL.—A qualified party may, in a civil action, obtain appropriate relief with regard to a des- ignated violation. (b) DEFINITIONS.—In this section— (1) the term 'qualified party' means—

"(2) the term 'designated violation' means an
 actual or threatened violation of section 245 of this
 Act, section 1566 of the Patient Protection and Af fordable Care Act, or any of subsections (b) through
 (e) of section 401 of the Health Programs Extension
 Act of 1973.

7 "(c) ADMINISTRATIVE REMEDIES NOT REQUIRED.—
8 An action under this section may be commenced, and relief
9 may be granted, without regard to whether the party com10 mencing the action has sought or exhausted available ad11 ministrative remedies.

12 "(d) DEFENDANTS IN ACTIONS UNDER THIS SEC13 TION MAY INCLUDE GOVERNMENTAL ENTITIES AS WELL
14 AS OTHERS.—

15 "(1) IN GENERAL.—An action under this sec16 tion may be maintained against, among others, a
17 party that is a Federal or State governmental entity.
18 Relief in an action under this section may include
19 money damages even if the defendant is such a gov20 ernmental entity.

21 "(2) DEFINITION.—For the purposes of this
22 subsection, the term 'State governmental entity'
23 means a State, a local government within a State,
24 or any agency or other governmental unit or author25 ity of a State or of such a local government.

"(e) NATURE OF RELIEF.—The court shall grant— 1 2 "(1) all necessary equitable and legal relief, in-3 cluding, where appropriate, declaratory relief and 4 compensatory damages, to prevent the occurrence, continuance, or repetition of the designated violation 5 6 and to compensate for losses resulting from the des-7 ignated violation; and "(2) to a prevailing plaintiff, reasonable attor-8 9 neys' fees and litigation expenses as part of the 10 costs.".